

## CACHE COUNTY COUNCIL

March 25, 2025 at 5:00 p.m. - Cache County Chamber at 199 North Main, Logan, Utah.

*In accordance with the requirements of Utah Code Annotated Section 52-4-203, the County Clerk records in the minutes the names of all persons who appear and speak at a County Council meeting and the substance "in brief" of their comments. Such statements may include opinions or purported facts. The County does not verify the accuracy or truth of any statement but includes it as part of the record pursuant to State law.*

**MEMBERS PRESENT:** Chair Sandi Goodlander, Vice-Chair Kathryn Beus, Councilmember David Erickson, Councilmember Barbara Tidwell, Councilmember Keegan Garrity, Councilmember Nolan Gunnell, Councilmember Mark Hurd.

**MEMBERS EXCUSED:**

**STAFF PRESENT:** Bryson Behm, Rod Hammer, Sara Owen, Andrew Crane, Wes Bingham, Amy Adams

**OTHER ATTENDANCE:** Wendi Hassan

### Council Meeting

1. **Call to Order 5:00p.m. – [0:17](#)**
2. **Opening Remarks and Pledge of Allegiance – [0:30](#)** Councilmember Barbara Tidwell gave a thank you to the legislators for their efforts through a tough session. She gave opening prayer and led the audience in the pledge of allegiance.
3. **Review and Approval of amended Agenda [2:38](#)**

**Action:** Motion made by Councilmember David Erickson to approve the amended agenda; seconded by Councilmember Nolan Gunnell.  
**Motion passes.**  
**Aye: 7** David Erickson, Barbara Tidwell, Kathryn Beus, Nolan Gunnell, Sandi Goodlander, Keegan Garrity, Mark Hurd  
**Nay: 0**
4. **Review and Approval of Minutes [2:54](#)** (March 11, 2025 meeting)

**Action:** Motion made by Councilmember Barbara Tidwell to approve the minutes; seconded by Councilmember Mark Hurd  
**Motion passes.**  
**Aye: 6** David Erickson, Barbara Tidwell, Kathryn Beus, Sandi Goodlander, Keegan Garrity, Mark Hurd  
**Nay: 0**  
**Abstain: 1** Nolan Gunnell
5. **Report of the County Executive**
  - A. **Appointment/Discussion [3:10](#)**

Executive Zook reported the fire board appointed 4 mayors to the board; 2 from the North and 2 from the South. He thanked a local artist for the donation of a painting of the valley that been hung in the old Courthouse. He said the BRHD held interviews for the new Director of Behavioral Health and would move forward soon with that selection, and presented Rebecka Eccles to fill a recent vacancy for the Board of Health.

**Action:** Motion made by Councilmember David Erickson to approve appointment; seconded by Councilmember Nolan Gunnell.  
**Motion passes.**  
**Aye: 7** David Erickson, Barbara Tidwell, Kathryn Beus, Nolan Gunnell, Sandi Goodlander, Keegan Garrity, Mark Hurd  
**Nay: 0**
6. **Items of Special Interest**
  - A. **Renewal of Designation of CacheARTS as the Local Arts Agency – Wendi Hassan, Executive Director of Cache Valley Center for the Arts [7:26](#)** Wendi gave presentation that described how the CacheARTS value is seen across many different uses

and partnerships. Chair Goodlander told Wendi she did an amazing job. [13:49](#) Councilmember Keegan Garrity asked how long she had been in this designation. Wendi answered since 2010, and many years before under the Whittier Center.

**Action:** Motion made by Vice Chair Kathryn Beus to renew designation of CacheARTS; seconded by Councilmember Mark Hurd.

**Motion passes.**

**Aye: 7** David Erickson, Barbara Tidwell, Kathryn Beus, Nolan Gunnell, Sandi Goodlander, Keegan Garrity, Mark Hurd

**Nay: 0**

- B. VOCA/VAWA Grants – Sara Owen, Victim Coordinator of the Cache County Attorney’s Office, Andrew Crane, Deputy Attorney of the Cache County Attorney’s Office [15:09](#) Sara Owen explained the scope of work and services done by the victims services. [21:10](#) Vice Chair Kathryn Beus asked if there was anything in the trend to indicate funding from the state. Sara answered potentially on track for that. Vice Chair asked if that would be provided by state or federal. Sara responded VOCA is federal. [22:03](#) Attorney Taylor Sorenson added to his knowledge the clear trend are these types of grants are decreasing. Sara added it was a few years ago when the state of Utah implemented the state grant. Vice Chair Kathryn Beus thanked Sara and her staff for their work. [23:44](#) Andrew Crane gave description of grant applications. [26:21](#) Chair Goodlander asked if the grant for 2025-2027 year will be done in July. Andrew answered by June. [26:47](#) Councilmember Keegan Garrity asked what plan b is if the grant isn’t approved. Andrew answered he isn’t part of the finance department to speak on that. [27:07](#) Taylor responded it would be up the legislative body to decide and without the grants there would be significant service cuts to dedicated special victim’s prosecutors. He added improved tracking had been done and thanked Andrew and Sara for their work. Councilmember Keegan Garrity asked if the reporting requirements were looked at to determine if the grant was approved. Andrew answered it is a factor to be considered.

No motion

- C. Updated Fire District Map [28:56](#) County Clerk Bryson Behm gave Fire District update with map. Vice Chair Kathryn Beus asked if any towns had been incorporated since 1965. Bryson answered no. [30:50](#) Councilmember Nolan Gunnell asked if the Powder Mountain rezone will impact this or not. [31:10](#) Chief Hammer said negotiations were still ongoing.

**Action:** Motion made by Vice Chair Kathryn Beus to approve Fire District Board Map; seconded by Councilmember Nolan Gunnell.

**Motion passes.**

**Aye: 7** David Erickson, Barbara Tidwell, Kathryn Beus, Nolan Gunnell, Sandi Goodlander, Keegan Garrity, Mark Hurd

**Nay: 0**

## 7. Public Hearings [32:16](#)

- A. Set Public hearing for April; 8, 2025 – Ordinance 2025-11 Tanner and Nicole Godfrey Rezone – A request to rezone 10.49 acres located at 1695 W. 2200 S. College Ward, from the Agricultural (A10) Zone to the Rural 2 (RU2) Zone.

Set Public hearing for April 8, 2025 – Ordinance 2025-12 Rezone CS Rezone – A request to apply the Public Infrastructure (PI) Overlay onto 40,00 acres, located at ~5900 W. 3000 N. Mendon, that are in the Agricultural (A10) Zone.

**Discussion:**

**Action:** Motion made by Councilmember David Erickson to approve public hearings; seconded by Councilmember Mark Hurd.

**Motion passes.**

**Aye:** 7 David Erickson, Barbara Tidwell, Kathryn Beus, Nolan Gunnell, Sandi Goodlander, Keegan Garrity, Mark Hurd  
**Nay:** 0

## 8. Pending Action

### A. *Ordinance 2025-09 – Willets RU5 Rezone – A Request to rezone 18.71 acres located at approximately 4200 S. Highway 23 Wellsville, from the Agricultural (A10) Zone to the Rural 5 (RU5) Zone.*

**Discussion:** [33:16](#) Angie Zetterquist explained application was up again after no motion last meeting and said there were no new updates. She reminded Council Planning commission voted denial. UDOT confirmed they have approval for 6-10 homes. [34:54](#) Councilmember Nolan Gunnell spoke in support of planning and zoning and denial of the rezone. Councilmember Keegan Garrity asked how many people spoke against and assumed a dozen. Chair Goodlander agreed that was close.

**Action:** Motion made by Councilmember Nolan Gunnell to deny Ordinance 2025-09; seconded by Councilmember David Erickson.

**Motion passes.**

**Aye:** 7 David Erickson, Barbara Tidwell, Kathryn Beus, Nolan Gunnell, Sandi Goodlander, Keegan Garrity, Mark Hurd  
**Nay:** 0

### B. *Resolution 2025-07 – Opening the 2025 Budget- Proposed amending of the current (2025) budget*

**Discussion:** [36:25](#) (Audience exited chambers) [37:10](#) Finance Director Wes Bingham explained the reasons to open the budget for requested new funds. He added preventative measures would be incorporated in the future.

**Action:** Motion made by Vice Chair Kathryn Beus to approve Ordinance/Resolution; seconded by Councilmember Mark Hurd.

**Motion passes.**

**Aye:** 7 David Erickson, Barbara Tidwell, Kathryn Beus, Nolan Gunnell, Sandi Goodlander, Keegan Garrity, Mark Hurd  
**Nay:** 0

## 9. Initial Proposals for Consideration of Action

### A. *Ordinance 2025-07 – Designating the County Clerk as the Chief Administrative Officer for Privacy and Record Management Purposes*

**Discussion:** [40:59](#) Andrew Erickson described the background of the Ordinance and change with GRAMA appeals. Chair Goodlander agreed with the designation. [42:53](#) Attorney Taylor Sorenson added most of these duties are what Bryson does already. Chair Goodlander clarified someone else could be designated by Bryson if necessart. Taylor answered yes.

**Action:** Motion made by Councilmember David Erickson to suspend rules and approve Ordinance; seconded by Councilmember Barbara Tidwell.

**Motion passes.**

**Aye:** 7 David Erickson, Barbara Tidwell, Kathryn Beus, Nolan Gunnell, Sandi Goodlander, Keegan Garrity, Mark Hurd  
**Nay:** 0

### B. *Resolution 2025-09 Adopting the Cache County FY 2026 Budget Calendar*

**Discussion:** [45:05](#) Wes presented the calendar to show the timeline, process to complete the budget, and submit. Chair Goodlander clarified Wes had met with department heads already. Wes answered yes. Councilmember Keegan Garrity said he liked everything done before Thanksgiving. [51:57](#) Vice Chair Kathryn Beus commented this was earlier than the past and asked if there was pushback from staff. Wes answered not really. [52:59](#) Executive Zook added it is early and important for Council to recognize this as preliminary. Kathryn followed up the 2025 budget was done with department heads presenting their requests but at the end of the year the amount was not the same which made it very difficult. She

explained the plan as she understood and didn't foresee as many unexpected changes this year. [56:02](#) Wes answered the aim is for department heads to do their best at reaching out for pricing. Vice Chair Kathryn Beus asked Amy Adams about insurance costs and market analysis plans. [58:15](#) Amy responded insurance bids might be considered next year, and she expected to receive the market compensation analysis in August. [59:28](#) Chair Goodlander said changes will happen and flexibility is needed. She thanked Wes for the separation of capital expenditures and personnel. [1:00:08](#) Vice Chair Kathryn Beus followed up that September 9 is when Council would expect a formal budget from the Executive. [1:00:37](#) Executive Zook agreed, but added it wouldn't be done yet. Chair Goodlander and Vice Chair discussed anticipation to have it finished. [1:01:03](#) Wes added he had worked with Dirk and also anticipated working closely with Executive Zook on the budget. [1:01:34](#) Councilmember Mark Hurd asked how long he had been in his role with the County. Wes answered since May 2024. Mark complimented the work he had done so far and with the addition of Matt Funk said things are going really well. [1:02:14](#) Councilmember Keegan Garrity asked how the Auditor plays into the budget next year. Wes answered a lot of that would come through the Audit Committee. [1:03:08](#) Matt said it's a team approach. [1:03:46](#) Councilmember David Erickson commented he has seen this type of calendar before and it can become worthless unless it is hardened. Councilmember Keegan Garrity asked who the enforcer of the calendar would be. [1:04:22](#) Wes answered June 15 the finance files for department heads will be locked. Keegan said the forecast seemed reasonable. [1:05:42](#) Chair Sandi Goodlander added the biggest enforcer is Council.

**Action:** [1:03:31](#) Motion made by Vice Chair Kathryn Beus to suspend rules and approve Resolution 2025-09; seconded by Councilmember Mark Hurd.

**Motion passes.**

**Aye:** 7 David Erickson, Barbara Tidwell, Kathryn Beus, Nolan Gunnell, Sandi Goodlander, Keegan Garrity, Mark Hurd

**Nay:** 0

#### **C. Resolution 2025-10 Firefighter Work Period Amendment**

**Discussion:** [1:06:28](#) Amy Adams explained after an audit from URS a change was made to the work period that needed the Personnel Procedures Manual wording updated.

**Action:** Motion made by Vice Chair Kathryn Beus to suspend rules and approve Resolution; seconded by Councilmember Nolan Gunnell.

**Motion passes.**

**Aye:** 7 David Erickson, Barbara Tidwell, Kathryn Beus, Nolan Gunnell, Sandi Goodlander, Keegan Garrity, Mark Hurd

**Nay:** 0

#### **D. Resolution 2025-11 Compensation Plan COLA Amendments**

**Discussion:** [1:08:03](#) Amy Adams read through the grammar and verbaige changes made to the Personnel Manual. Chair Goodlander asked if this went through O&P. Amy answered yes. [1:12:30](#) Councilmember Mark Hurd added it was recommended 3-0.

**Action:** Motion made by Councilmember Mark Hurd to suspend rules and approve Resolution; seconded by Councilmember Barbara Tidwell.

**Motion passes.**

**Aye:** 7 David Erickson, Barbara Tidwell, Kathryn Beus, Nolan Gunnell, Sandi Goodlander, Keegan Garrity, Mark Hurd

**Nay:** 0

#### **E. Resolution 2025-12 – Authorizing the Office of Personnel Management to Make Non-Substantive Changes to the County Personnel Policy & Procedures Manual**

**Discussion:** [1:13:02](#) Amy Adams described the policy that surrounds the changes Personnel Management are permitted to make. [1:14:10](#) David Erickson suggested the County attorney review the changes to create a second check. Amy agreed. [1:15:10](#) Councilmember Mark Hurd clarified when a change is made notification would be given to those

affected. Amy answered yes. [1:15:32](#) Councilmember Keegan Garrity added for informative purposes. Vice Chair Kathryn Beus referred to Councilmember David Erickson for added language for attorney approval.

**Action:** No motion – continued to next meeting

**Aye:** 0

**Nay:** 0

#### F. *Ordinance/Resolution*

**Discussion:**

**Action:** Motion made by Councilmember \* to approve Ordinance/Resolution; seconded by Councilmember \*.

**Motion passes.**

**Aye:** 7 David Erickson, Barbara Tidwell, Kathryn Beus, Nolan Gunnell, Sandi Goodlander, Karl Ward, Mark Hurd

**Nay:** 0

### 10. Other Business

#### A. Discussion on Formation of a Study Committee as prescribed in UCA § 17-52a-3

[1:16:15](#) Chair Goodlander described Committee outline and opened for discussion of formal poll. [1:18:05](#) Vice Chair Kathryn Beus asked if there is a prescribed procedure for the committee. Chair Goodlander answered yes. She added a concern was if a 3 member council would be the result in the case of the voter response to the recommendations is no. She explained that would not be the case and instead council would ask voters to amend the organic act and if that failed it would remain as is. [1:18:47](#) Councilmember Keegan Garrity confirmed public hearings are required. Chair and Vice Chair answered yes in state code. Councilmember Keegan Garrity clarified the 4 types of government allowable under a County in this class and the voting process as he understood it. Chair Goodlander responded with the reasons why the change is being introduced. [1:20:35](#) Councilmember Barbara Tidwell clarified two member come from council. Chair Goodlander answered they can, or they can be appointed by council. Barbara followed up and asked if the other members need to come from COG. Chair Goodlander answered they can, or they can be appointed by COG. Barbara asked if someone outside our jurisdiction could be appointed on the committee. Chair Goodlander answered the two appointed from Council could be. [1:21:09](#) Councilmember Keegan Garrity clarified if Barbara implied someone who lives outside the county. Chair Goodlander answered that would be acceptable and kept unbiased. Councilmember Keegan Garrity asked if there is compensation for committee members. [1:21:51](#) Chair Goodlander answered code says compensation for travel is compensated and would need to be looked at. Councilmember Keegan Garrity said it may be applicable to someone who lives outside the county. Chair Goodlander said council could vote to cover the expenses but added she didn't see many. [1:22:27](#) Vice Chair Kathryn Beus said she was in favor knowing the 3 member council would not be the default. [1:23:20](#) Chair Goodlander said she tries to live by a mantra to 'always consider you may be wrong' and she felt the need to form the committee. [1:24:10](#) Councilmember David Erickson said he was in favor of the committee. [1:24:44](#) Barbara Tidwell voiced her favor of the committee. [1:24:47](#) Councilmember Keegan Garrity asked what type of formal outreach has been done already. He gave his reasons why he didn't feel like this was a good move. [1:26:18](#) Councilmember Barbara Tidwell said her view is if the committee isn't formed how will the Council know what the opinion is. Vice Chair Kathryn Beus agreed. Councilmember Keegan Garrity responded there should be alternative methods of hearing from the constituents than forming a committee. [1:26:39](#) Councilmember Mark Hurd said he had not heard of support for any change apart from discussions with Council. [1:27:33](#) Councilmember Nolan Gunnell voiced his agreement that new points could be found by a committee. He added he understood the view Keegan shared but added a committee could bring some outside perspective value to consider. [1:28:18](#) Chair Goodlander said it is the job of Council to educate and help by putting their opinion out there for other counties to also voice theirs too. [1:28:52](#) Councilmember Keegan Garrity said this does not fit a top ten issue and spoke against it. [1:29:17](#) Chair Goodlander summarized the formal poll with 5 Councilmember votes for and 2 against and moved forward with the majority for the study committee. [1:29:42](#) Executive Zook shared his opinion that the only people who should be giving input are those familiar with the form government. [1:35:26](#) Chair Goodlander gave agreement to what Executive Zook said and added

his knowledge and education will be valuable to the committee. Executive Zook continued an elected advocate would be valuable to the county and added those who serve on the committee should not have an opinion already established. [1:36:59](#) Chair Goodlander agreed.

No Motion

**Action:** Motion made by Councilmember \* to approve Ordinance/Resolution; seconded by Councilmember \*.  
**Motion passes.**

**Aye:** 7 David Erickson, Barbara Tidwell, Kathryn Beus, Nolan Gunnell, Sandi Goodlander, Karl Ward, Mark Hurd  
**Nay:** 0

B. UAC Board of Directors of Meeting April 30, 2025 – St. George

[1:37:20](#) Chair Goodlander said she would be there.

C. UAC Management Conference April 30-2025 – St. George

[1:37:26](#) Chair Goodlander asked who would attend. Council discussed.

[1:38:29](#) Chair Goodlander said she received a call from the Emergency Manager notifying her there is an obligation to what the duties of council would be in the event of emergency. Council discussed.

## 11. Councilmember Reports

**David Erickson** – [1:47:07](#) David said he would really like to serve on the committee for the extension and spoke highly of the request. He added thanks for the CacheARTS, and then clarified the vote on the fire district was not unanimous and his was a dissenting vote.

**Sandi Goodlander** – [1:49:20](#) Sandi reported she and Kathryn were on KVNU to communicate with the public and asked Council to pass along anything they would like to add. She reported the feasibility study for rec center was moving forward.

**Keegan Garrity** – [1:43:09](#) Keegan reported on bike to everywhere week. He added he attended his first meeting with the airport board.

**Barbara Tidwell** – [1:41:38](#) Barbara reported on her scheduled meeting with COG on May 5 and her excitement for the celebration of America's 250<sup>th</sup> birthday along with other local events.

**Kathryn Beus** – None

**Nolan Gunnell** – [1:44:23](#) Nolan suggested meeting with planning and zoning to map out water with the state engineer for consistency. [1:45:24](#) Chair Goodlander clarified a study was done about that but not completed, and if Nolan would take charge of arranging this meeting. Nolan agreed. He said JD Gunnell asked if a council member could be assigned to help with the extension department. Council joked about the family conflict, and agreed the idea was good.

**Mark Hurd** – [1:48:04](#) Mark reported a lot was done in the last O&P meeting. He said he was at Northern Utah Waster Conference erlier where Box Elder County presented their Master Water Plan and it reminded him Cache County needs one. He and Nolan agreed to combine their two requests into one.

**Action:** [1:51:07](#) Motion made by Vice Chair Kathryn Beus to excuse into executive session; seconded by Councilmember Nolan Gunnell.

**Motion passes.**

**Aye:** 7 David Erickson, Barbara Tidwell, Kathryn Beus, Nolan Gunnell, Sandi Goodlander, Karl Ward, Mark Hurd

**Nay:** 0

12. **Executive Session** – Utah Code 52-4-205(1)(d) – Discussion of the purchase, exchange, or lease of real property, including any form of a water right or water shares, or to discs a proposed development agreement, project proposal, or financing proposal related to the development of land owned by the state.

Adjourn: 7:30 PM [1:51:28](#)

*Sandi Goodlander*

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APPROVAL: Sandi Goodlander, Chair  
Cache County Council

*Bryson J Behm*

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ATTES: Bryson Behm, Clerk  
Cache County Council

